

## Message Text

UNCLASSIFIED

PAGE 01 WINNIP 00315 01 OF 02 172209Z  
ACTION EUR-12

INFO OCT-01 ISO-00 AID-05 CIAE-00 COME-00 EB-08 FRB-01  
INR-10 NSAE-00 ICA-20 TRSE-00 XMB-04 OPIC-06  
SP-02 LAB-04 SIL-01 OMB-01 HUD-02 AGRE-00 NSC-05  
SS-15 STR-07 CEA-01 /105 W  
-----062963 172238Z /21

R 171755Z JUL 78  
FM AMCONSUL WINNIPEG  
TO SECSTATE WASHDC 2296  
TO RUEHOT/AMEMBASSY OTTAWA 910

UNCLAS SECTION 1 OF 2 WINNIPEG 0315

E.O. 11652: N/A  
TAGS: ECON, EFIN, EIND, ELAB, ENRG, EGEN, CA  
SUBJECT INTER-GOVERNMENTAL TASK FORCE ON GREATER WINNIPEG  
DEVELOPMENT PLAN.

1. UNDER FRONT PAGE BANNER HEADLINE TITLED GLOOMY PICTURE  
PAINTED FOR CITY'S NEXT DECADE THE JULY 14 EDITION OF THE  
WINNIPEG FREE PRESS RAN THE FOLLOWING STORY BY STAFF WRITE  
STEVE PONA:

QUOTE - ECONOMIC AND POPULATION GROWTH IN WINNIPEG, ALREADY  
LAGGING BEHIND MOST OTHER CANADIAN CITIES WILL SLUMP WITH THE  
ECONOMY TO EVEN LOWER LEVELS DURING THE COMING DECADE A REPORT  
TO CIVIC EXECUTIVE POLICY COMMITTEE FORECAST THURSDAY.

REAL GROWTH IN MANITOBA WAS ALSO PREDICTED TO )SLOW CONS-  
IDERABKY DURING THE SAME PERIOD AND WITH THE EXCEPTION OF  
THE AGRICULTURAL INDUSTRY , WILL PROBABLY LAG BEHIND THE  
NATIONAL AVERAGE.

THE REPORT, PREPARED BY AN INTER-GOVERNMENTAL TASK FORCE  
STUDYING THE GREATER WINNIPEG DEVEKOPMENT PLAN, PREDICTED ANNUAL  
INCREASES IN REAL INCOME IN MANITOBA WILL FALL WITH RAPIDLY  
UNCLASSIFIED

UNCLASSIFIED

PAGE 02 WINNIP 00315 01 OF 02 172209Z

RISING ENERGY COSTS TO BETWEEN ONE AND THREE PER CENT, COMPARED  
TO FIVE PER CENT SINCE 1971.

UNLESS WAYS CAN BE FOUND TO LIMIT ENERGY CONSUMPTION, THE REPORT  
PREDICTED THAT BY 1987, THE AVERAGE WINNIPEG HOUSEHOLD WILL HAVE  
TO SPEND AN ADDITIONAL DOLS 7,000 A YEAR TO MEET ITS ENERGY  
REQUIREMENTS.

GROWTH IN THE EMPLOYED LABOUR FORCE IN WINNIPEG, RATED THE SLOWEST OF 10 MAJOR CITIES IN CANADA, WILL BE DEPRESSED BY LOWER NATIONAL AND PROVINCIAL RATES DURING THE NEXT 10 YEARS TO BETWEEN .5 AND 1.7 PER CENT A YEAR FROM 2.2 PER CENT PREVIOUSLY, THE REPORT SAID.

TOTAL EMPLOYMENT FOR THE MANUFACTURING TRANSPORT, COMMUNICATIONS AND UTILITIES SECTORS IN WINNIPEG HAS DECLINED SHARPLY SINCE 1957, WHILE TERTIARY INDUSTRIES HAVE CLAIMED A LARGER SHARE OF THE LABOUR FORCE, PARTICULARLY THE SERVICE, PUBLIC ADMINISTRATION AND DEFENCE SECTORS.

WINNIPEG'S MANUFACTURING SECTOR IS THE CITY'S PRINCIPAL BASIC INDUSTRY...IS WELL DIVERSIFIED IN TERMS OF MIX OF INDUSTRIES... AND IS RELATIVELY MORE IMPORTANT TO THE REGIONAL ECONOMY IN COMPARISON WITH MOST MAJOR CANADIAN CITIES, THE REPORT SAID.

LABOR PRODUCTIVITY IN MANUFACTURING IS COMPARATIVELY LOWER FOR THE LOCAL SECTOR THAN IN OTHER REGIONS OF CANADA, BUT THIS IS PARTLY OFFSET BY SUBSTANTIALLY LOWER WAGE LEVELS.

AREAS OF CANADA EXPECTED TO FARE BEST IN THE NEXT 10 YEARS ARE THE ENERGY RICH AND FOODPRODUCING PROVINCES OF WESTERN CANADA: MUCH GROWTH WILL OCCUR IN ALBERTA AND SASKATCHEWAN, AND TO A LESSER EXTENT IN BRITISHCOLUMBIA.  
UNCLASSIFIED

UNCLASSIFIED

PAGE 03 WINNIP 00315 01 OF 02 172209Z

2 WE WILL CONTINUE TO EXPERIENCE INCREASES IN ECONOMIC WELL-BEING, BUT NOT TO THE SAME EXTENT AS WE DID GENERALLY DURING THE PAST 30 YEARS.

WINNIPEG'S POPULATION IS EXPECTED TO INCREASE BY AN OUTSIDE MAXIMUM OF 1.1 PER CENT ANNUALLY TO A 1986 TOTAL OF 633,000, SIGNIFICANTLY LOWER THAN THE 694,000 PROJECTED IN 1977, FURTHER STUDY INTO THE WINNIPEG ECONOMY AND ITS IMPLICATIONS FOR MIGRATION ACCOUNT FOR THE DIFFERENCE IT SAID.

BY COMPARISON, THE POPULATIONS OF CALGARY AND EDMONTON, TWO OF THE FASTEST GROWING CITIES EXPANDED BY 3.1 AND 2.2 PER CENT RESPECTIVELY BETWEEN 1971 AND 1976, DURING WHICH THE AVERAGE INCREASE IN CANADA WAS 1.3 PER CENT.

MEANT TO BE A TOUCHSTONE FOR FURTHER DISCUSSION OF THE DEVELOPMENT PLAN, THE 86-PAGE DOCUMENT URGES A PERIOD OF RETRENCHMENT, WHERE IT WILL BE NECESSARY TO PLAN FOR A MORE STABLE SOCIETY IN WHICH TRENDS TO URBANIZATION MAY SLOW, INCLUDING EXPANSION OF HOUSING STOCK AND NUMBERS OF AUTOMOBILES.

THE REPORT PAINTS A BLEAK PICTURE OF HOUSING IN THE INNER CITY, JUDGING 91 PER CENT OF DWELLINGS THERE TO BE OF VERY POOR TO FAIR QUALITY, 70 PER CENT CONSTRUCTED PRIOR TO 1920. THE EXODUS OF PEOPLE TO THE SUBURBS CONTINUES APACE, WITH POPULATION DECLINING SINCE 1971 BY 8.1 PER CENT, IT SIAD.

THE HIGH RATE OF DEMOLITION IN THE INNER CITY DUE TO ENFORCEMENT OF CITY BYLAWS, LITTLE NEW CONSTRUCTION, RENT CONTROLS AND THE REMOVAL OF TAX INCENTIVES HAVE PRODUCED RECORD LOW VACANCY RATES, WHICH MOST DIRECTLY AFFECT LOW INCOME TENANTS, THE REPORT SIAD.

WHILE HOUSE PRICES ARE MODEST COMPARED TO OTHER URBAN CENTRES, WINNIPEG HAS MORE RENTERS PAYING HIGHER PROPORTIONS OF INCOME FOR UNCLASSIFIED

UNCLASSIFIED

PAGE 04 WINNIP 00315 01 OF 02 172209Z

HOUSING , WITH 37 PER CENT PAYING MORE THAN ONE-QUARTER OF THEIR INCOME, 17 PER CENT PAYING MORE THAN 40 PER CENT.

UNCLASSIFIED

NNN

UNCLASSIFIED

PAGE 01 WINNIP 00315 02 OF 02 172224Z  
ACTION EUR-12

INFO OCT-01 ISO-00 AID-05 CIAE-00 COME-00 EB-08 FRB-01  
INR-10 NSAE-00 ICA-20 TRSE-00 XMB-04 OPIC-06  
SP-02 LAB-04 SIL-01 OMB-01 HUD-02 AGRE-00 NSC-05  
SS-15 STR-07 CEA-01 /105 W  
-----063103 172238Z /21

R 171755Z JUL 78  
FM AMCONSUL WINNIPEG  
TO SECSTATE WASHDC 2297  
TO RUEHOT/AMEMBASSY OTTAWA 911

UNCLAS SECTION 2 OF 2 WINNIPEG 0315

THE REPORT INDICTS CITY COUNCIL FOR A LACK OF DIRECTION IN HOUSING CALLING ITS POLICIES VAGUE TO NON-EXISTENT--NO TARGETS, NO MONITORING, CREATES DIFFICULTIES FOR MHRC, CMHC AND THE INDUSTRY .

COUNCIL HAS NO CLEAR DIRECTION FOR ROLE OR USE OF LAND BANKS

AND HAS INVESTED NO GROUP OR AGENCY WITH CLEAR RESPONSIBILITY FOR HOUSING, WHICH APPEARS TO CREATE POOR LIASONS WITH GOVERNMENT AND OTHER AGENCIES.

HOUSING REQUIREMENTS ARE EXPECTED TO TAPER OFF AND BEGIN TO FALL FROM 6,000 BUILDING STARTS IN 1981, TO 5,200 BY 1986, TO WN 2.125 BY 2001, THE REPORT SAID. A LARGE SUPPLY OF SERVICED AND UNSERVICED LAND IS AVAILABLE FOR DEVELOPMENT WITH MAJOR CONSTRAINTS TO LONG-TERM SUPPLY BEING HIGH SERVICING COSTS, IT SAID.

TRANSIT SERVICE HAS BEEN DETERIORATING AND ITS COSTS INCREASING BECAUSE OF LOW DENSITY SUBURBAN DEVELOPMENT, WHICH HAS NURTURED AN EVER INCREASING RELIANCE ON THE PRIVATE AUTOMOBILE AND EVER-REDUCING DEPENDENCE ON PUBLIC TRANSIT. THE REPORT NOTED.

RESIDENTIAL DEVELOPMENT SHOULD BE CONCENTRATED ALONG TRANSIT CORRIDORS OR IN THE DOWNTOWN AND FLEXIBLE WORK SCHEDULES ADOPTED TO ENCOURAGE TRANSIT RIDERSHIP, IT RECOMMENDED.  
UNCLASSIFIED

UNCLASSIFIED

PAGE 02 WINNIP 00315 02 OF 02 172224Z

IN ADDITION, IT URGED CONSIDERATION BE GIVEN TO HUGE INCREASES IN TRANSIT FARES, GASOLINE PRICES AND PARKING COSTS TO REFLECT THE TRUE VALUE OF ROADWAYS AND PROPERTY. THE TRANSPORTATION SYSTEM OF THE FUTURE MUST REFLECT THE FULL COSTS INVOLVED AND THE PUBLIC S ABILITY D THE SYSTEM, IT SAID.

COUNCILLORS ACCEPTED THE REPORT AS INFORMATION AND SAID THEY WOULD DEBATE IT IN DETAIL IN EARLY AUGUST, WHEN A DATE FOR A PUBLIC HEARING INTO ITS FINDINGS AND RAMIFICATIONS WILL BE SET.  
UNQUOTE CARPENTER

UNCLASSIFIED

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** PRESS COMMENTS, DEVELOPMENT PROGRAMS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 17 jul 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** n/a  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:**  
**Disposition Date:** 01 jan 1960  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978WINNIP00315  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D780293-0611  
**Format:** TEL  
**From:** WINNIPEG  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1978/newtext/t19780750/aaaabqja.tel  
**Line Count:** 205  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** 31ebf071-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION EUR  
**Original Classification:** UNCLASSIFIED  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 4  
**Previous Channel Indicators:** n/a  
**Previous Classification:** n/a  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 29 mar 2005  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** N/A  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 1980810  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** INTER-GOVERNMENTAL TASK FORCE ON GREATER WINNIPEG DEVELOPMENT PLAN.  
**TAGS:** ECON, EFIN, EIND, ELAB, ENRG, EGEN, SOPN, CA  
**To:** STATE OTTAWA  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/31ebf071-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014